



COUNTY GOVERNMENT OF MARSABIT

The Cradle of Mankind



DEPARTMENT OF LAND, PHYSICAL PLANNING, ENERGY AND URBAN DEVELOPMENT.

MARSABIT COUNTY URBAN INSTITUTIONAL DEVELOPMENT STRATEGY

2018-2022

JANUARY 2018

SECTION 1: URBANIZATION, URBAN MANAGEMENT AND URBAN DEVELOPMENT IN THE COUNTY

POSITION AND SIZE



Marsabit County is located in the extreme part of northern Kenya and has a total area of 70,961.2 sq.

km. It has an international boundary with Ethiopia to the north, borders Lake Turkana to the west, Samburu County to the south and Wajir and Isiolo counties to the east. It lies between latitude 02° 45' North and 04° 27' North and longitude 37° 05' 7' East and 39° 02' 1' East.

URBANIZATION TRENDS

There are two major urban areas and many other urban centers in the county. The major urban areas are Moyale and Marsabit while the other urban centers include Sololo, Loiyangalani and Laisamis among others with a total population of 63,695 as at 2009 (KNBS 2009).

This represents 22 percent of the county population. The urban population was expected to increase to 77,078 and 83,833 in 2015 and 2017 respectively.

POPULATION PROJECTION PER URBAN AREA

Urban Centre	2009 (Census)			2012 (Projections)			2015 (Projections)			2017 (Projections)		
	Male	Female	Total	Male	Female	Total	Male	Female	Total	Male	Female	Total
Moyale	18,916	18,471	37,387	20,574	20,090	40,663	22,376	21,850	44,226	24,337	23,765	48,102
Marsabit	7,525	7,382	14,907	8,184	8,029	16,213	8,902	8,732	17,634	9,682	9,498	19,179
Sololo	2,543	2,561	5,104	2,766	2,785	5,551	3,008	3,030	6,038	3,272	3,295	6,567
Loiyangalani	2,272	2,845	5,117	2,471	3,094	5,565	2,688	3,365	6,053	2,923	3,660	6,584
Laisamis	1,370	1,273	2,643	1,490	1,385	2,875	1,621	1,506	3,127	1,763	1,638	3,400
Total	32,626	32,532	65,158	35,485	35,383	70,867	38,595	38,483	77,078	41,977	41,856	83,832

Source: Kenya National Bureau of Statistics, 2013

URBANIZATION AND COUNTY SOCIO-ECONOMIC DEVELOPMENT

The Marsabit County Government is engaged in bilateral trade agreements between the Kenyan National Government and Ethiopian Government in an effort to open up a huge market potential approximated at over 800,000 customers across the border. Further Marsabit County engages the neighboring counties of Isiolo, Meru, Samburu, Wajir and Turkana to enhance intra-border trade between the counties. This is in addition to Marsabit County Government's aspiration to set up urban Governance and Management structures to improve the ease of doing business in the urban areas.

The main traded goods in urban centers and local markets are livestock, fruits, vegetables, maize, beans, wheat, millet and teff - a cereal mostly cultivated in Ethiopia. Most of the maize and beans come from other counties whereas some fruits and vegetables come from Ethiopia through Moyale, the border town (Source CIDP 2013-2017).

ROLE OF URBAN AREAS IN MARSABIT COUNTY ECONOMY.

Urban areas in Marsabit County constituted development hubs, which generate impetus for commercial and industrial development in the County and the region generally. The major county hubs include Marsabit and Moyale urban areas which are playing this role in varying ways. Other potential County hubs include Laisamis, Logologo, Turbi and Sololo due to their proximity to the LAPPSET Corridor, Dukanab because of cross-border trade with Ethiopia, and Loiyangalan because of the Lake Turkana Wind Power, fishing and tourism opportunities. Other urban areas that dominate the economies and provide administrative services in Marsabit County include Maikona, Merille, Loiyangalani and North Horr. Additionally there are small urban areas in Marsabit that serve as local services and development nodes (LSDNs) that are major service outlets providing essential goods and services in areas with excessive transport costs and other accessibility constraints. They play a facilitating and enabling role as commercial, service and consumer goods outlets. As local human settlement nodes, they also serve as centers where primary products (hides and skins, honey, milk, gums and resins, etc.) are collected, processed and packaged by small and medium enterprises (SMEs) to add value before being exported to national, regional and international markets.

The nodes have an industrial-production function and also provide necessary infrastructure for local trade in their rural hinterlands.

These nodes further provide the functions where

households buy their daily provisions (sugar, salt, cooking oil, paraffin, candles, soap, beverages, etc.). These nodes are unique in that they also serve to offer alternative residency choices for pastoral nomads.

URBAN DEVELOPMENT CHALLENGES

Like most of the urban areas in Kenya, Marsabit County faces a myriad of challenges when it comes to urbanization and urban development. Lack of institutionalized urban governance and management structures coupled with inadequate capacity and low investments in the urban areas form the greatest urban challenge in the County.

Urban management in the County has been conducted in the absence of a comprehensive policy and legal framework. These factors have led to poor delivery of basic urban services in the urban areas including poor road networks in the urban areas, poor storm water drainage systems, lack of a single sewer line in any of the major urban areas in the County, poor solid waste management, uncontrolled development and urban sprawl among other challenges.

LEGAL AND REGULATORY SYSTEMS FOR URBAN MANAGEMENT IN THE COUNTY

The constitution of Kenya 2010 provides for two autonomous but interdependent levels of Government; the National Government and the 47 County Governments. Under the Constitution, Counties are assigned the responsibility of providing many basic services including in urban areas. However, the constitution did not explicitly specify how urban areas would be governed and managed, leaving that to subsequent legislation National Legislation, the Urban Areas and Cities Act 2011 (Amended in 2015).

Further the National Government in close consultation with the County Governments and other stakeholders have also come up with the National Urban Development Policy that seeks to facilitate sustainable urbanization through good governance and delivery of accessible quality and efficient infrastructure and services.

Although Counties are required to domesticate national policies and laws to adapt to the local context, Marsabit County is yet to domesticate the National Urban Development Policy as well as the Urban Areas and Cities Act 2011 (Amended in 2015) and therefore continues to apply the national policy and law.

COUNTY-WIDE PLANNING AND URBAN DEVELOPMENT

The County Government Act obligates County Governments to undertake County Planning which ensures harmony between national, county and sub-county spatial planning requirements, facilitates the development of a well-balanced system of settlements and ensures productive use of scarce land, water and other resources for economic, social, ecological and other functions across the county, maintains a viable

system of green and open spaces for a functioning eco-system, harmonizes the development of county communication system, infrastructure and related services, develops urban and rural areas as integrated areas of economic and social activity, provides the preconditions for integrating underdeveloped and marginalized areas to bring them to the level generally enjoyed by the rest of the county, protects the historical and cultural heritage, artefacts and sites within the county; makes reservations for public security and other critical national infrastructure and other utilities and service, and works towards the achievement and maintenance of a tree cover of at least ten per cent of the land.

Further section 107 of the County Government Act prescribes they type of plans to be prepared the County Government including the County Integrated Development Plan, County Sectoral Plans, County Spatial Plans and the Cities and Urban Areas Plans specified in the Urban Areas and Cities Act 2011 (Amended in 2015) including the City or Municipal Development Plan and Annual Strategic Plans for the Cities or Municipalities.

The table below summarizes the status of preparation and implementation of the different plans by the County Government of Marsabit:

Type of Plan	Status of Preparation	Status of Implementation
Marsabit County Integrated Development Plan	The first Marsabit County Integrated Development Plan 2013-2017 prepared. County currently preparing the Marsabit County Integrated Development Plan 2018-2022	First Marsabit County Integrated Development Plan 2013-2017 implemented. Marsabit County Integrated Development Plan 2018-2022 to start implementation during FY 2018/2019
Marsabit County Spatial Plan	The first Marsabit County Spatial Plan has been initiated but not yet complete	Implementation to start once completed
County Sectoral Plans	The following County Sectoral Plans have been developed (10 Year Plans): <ul style="list-style-type: none"> • Agriculture and • Health 	Implementation of the County Sectoral Plans has started
Cities/Municipal/Town Integrated development Plans	Cities/Municipal/Town Integrated development Plans (5 Year Plan) are to be developed through Municipal Boards and Town Committees and thus with the absence of the boards and	Not Applicable

	committees the plans have not yet been prepared	
Cities/Municipal/Town Annual Strategic Plans	Ideally these strategic plans form the instruments for the implementation of the 5 year Integrated development plan. With the absence of the Integrated development plans, the two major urban areas of Marsabit and Moyale with town administrations have been preparing Annual Work Plans domiciled within the department of Land, Physical Planning and Urban Development.	4 Annual Work Plans for Marsabit and Moyale have been implemented.

The Planning instruments for Marsabit provide critical input to address the Urban Development Issues in Marsabit County. The County Integrated development plan for instance provides policy and development coordination for the County where it is envisaged that the Urban Integrated plan will focus towards delivering practical infrastructure and services required for the urban areas.

SECTION2: DEVELOPING INSTITUTIONS FOR URBAN MANAGEMENT

INSTITUTIONAL DEVELOPMENT FOR THE COUNTY'S URBAN AREAS

As described earlier in this document, the County Government of Marsabit does not have a domesticated urban development policy neither has the County customized the Urban Areas and Cities Act 2011 (Amended in 2015). However the County Government of Marsabit intends to use the National Urban Development Policy and the Urban Areas and Cities Act 2011 (Amended in 2015) to institutionalize urban Governance and management in the County.

All urban areas in Marsabit County Government fall under either Municipal or town statuses according to the act. Only Marsabit Urban area which has a population of 14, 907 people and is the county headquarters is eligible for grant of special municipality status according to section 9 (4) of the Urban Areas and Cities Act 2011 (Amended in 2015). The County Government will therefore strive to grant Municipal charter to Marsabit during FY 2017/2018

Section 10(2) of the same act prescribes that an area shall be eligible for the grant of the status of a town if it has: a population of at least two thousand residents according to the final gazetted results of the latest population census carried out by an institution authorized under any written law, preceding the grant, demonstrable economic, functional and financial viability, the existence of an integrated development plan in accordance with the act, the capacity to effectively and efficiently deliver essential services to its residents as provided in the first schedule of the act and has sufficient space for expansion.

This then means that the following urban areas are eligible for the grant of town status over the next five years: Moyale, Sololo, Laisamis and Loiyangalani.

Section 12 (1) of the Urban Areas and Cities Act 2011 (Amended in 2016) prescribes that the management of a city and municipality shall be vested in the county government and administered on its behalf by: a board constituted in accordance with section 13 or 14 of the act, a manager appointed pursuant to section 28 of the act and such other staff or officers as a the county public service may determine. To comply with this section of the law, the County Government will establish a board, appoint a municipal manager and such other officers as the public service will determine to oversee the management of Marsabit Municipality during FY 2017/2018.

During FY 2018/2019 the County Government of Marsabit will grant town statuses to Moyale, Sololo, Laisamis, and Loiyangalani in accordance with Section 10 (2) of the Urban Areas and Cities Act 2011 (Amended in 2015). Further the County Government

will appoint town committees and town administrators for each of the towns to perform the functions assigned to them in accordance with section 20 (2) of the act.

For the urban areas with a population of less than 2,000 people the County Assembly with support from the County Executive shall legislate during FY 2018/2019 to prescribe the manner in which they will be managed since the National Legislation does not provide for that.

PLANNING AND BUDGETING FOR THE URBAN AREAS

Section 36 of the Urban Areas and Cities Act 2011 (Amended in 2015) requires every city or municipality or town to operate within the framework of integrated development planning which shall be the basis for : the preparation of environmental management plans, the preparation of valuation rolls for property taxation, provision of physical and social infrastructure and transportation, preparation of annual strategic plans for a city or municipality, disaster preparedness and response, overall delivery of service including provision of water, electricity, health, telecommunications and solid waste management, and the preparation of a geographic information system for a city or municipality or town.

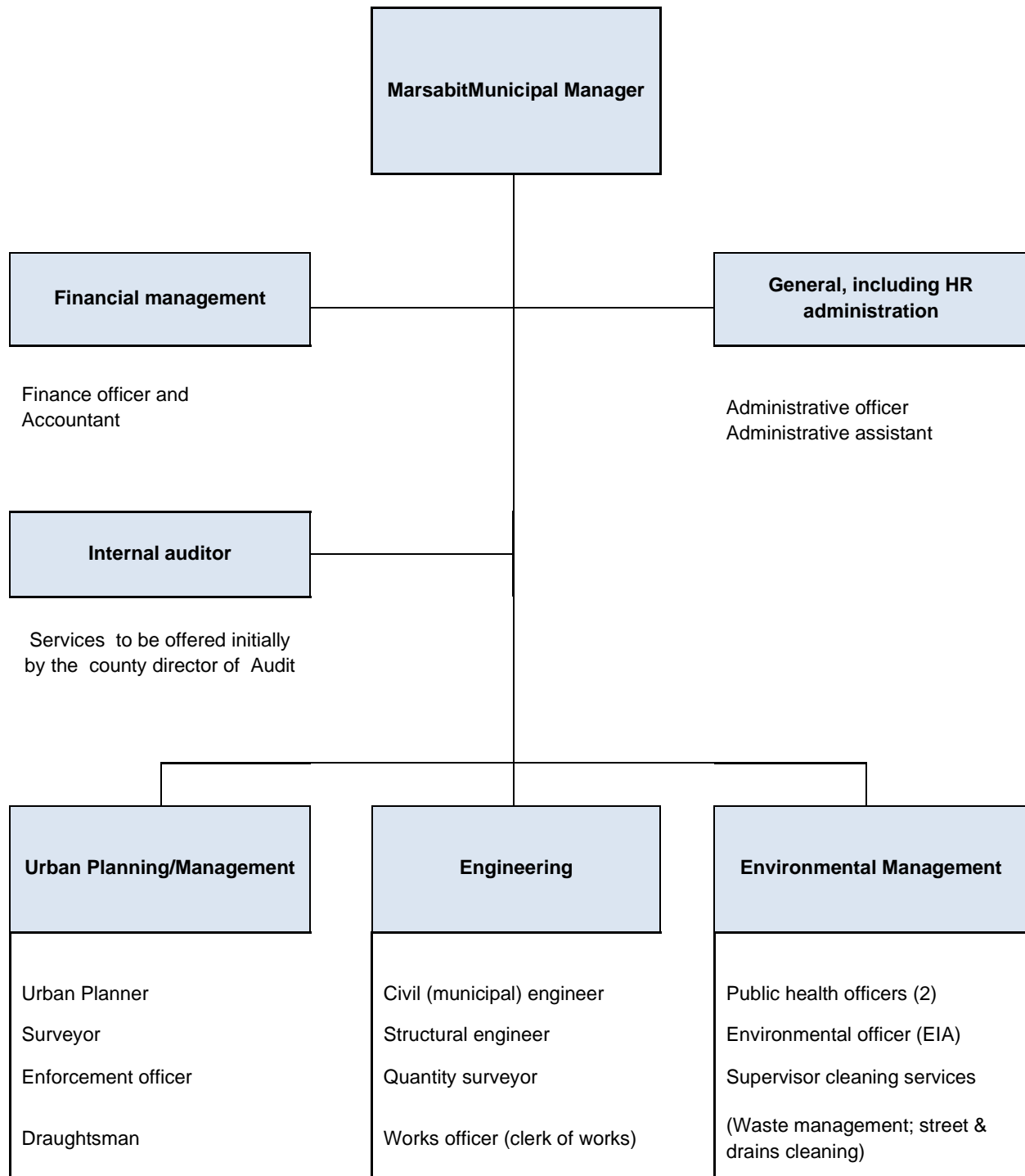
Within the first year of their constitution, the municipal board and the town committee will prepare these plans.

The law further requires the boards and town committee to prepare annual strategic plans which will form the basis for annual budgets for the urban areas and therefore the board and the town committees will undertake their budgeting using these two instruments as provided in the law.

As provided for in section 37 these plans will be aligned to the development plans and strategies of Marsabit County Government.

All the funds for these urban institutions will be budgeted under the County department responsible for urban development. The Municipal Board and town Committee will report to the County Executive Committee through the department responsible for Urban Development. Further it is important to note that the planning and budgeting for the urban areas will be undertaken at the urban area level to be presented to the county executive committee through the county executive committee member responsible for urban development. As opposed to the current practice where Town Administrators report to the chief officer, the town administrators and the Municipal Managers will report to their respective committees and boards with the committees and boards in turn reporting to the chief officer responsible for urban development.

PROPOSED STAFFING WITHIN MARSABIT MUNICIPALITY



SECTION 3: ANNUAL ACTION PLAN AND BUDGET

URBAN AREA INSTITUTIONAL DEVELOPMENT MATRIX: CURRENT SITUATION

Name(s) of urban area	Geographical and demographic data			Institutional status		Urban management						
	Location	Est. popn.	County capital (Y/N)	Pre-2010 administrative status	Current administrative status and/or current urban management arrangements	Board or Committee (Y/N)	Town or Municipal manager/administrator (Y/N)	Office (Y/N)	Staffing of municipality or town	Budget and finance	Urban planning	Infrastructure and service delivery responsibilities
Marsabit	37°58' E, 2°19' N	14,907	Yes	County Council	Special Municipality but not yet chartered. Has a town administrator to be converted to municipal manager	No Municipal Board	Yes	Yes	Yes, eight technical staff Public Health Environment Development control officers Accountant Support staff	Yes, but part of the vote of the county department responsible for urban development. Authority to incur expenses vested with Town Administrator. Budget for FY 2016/17 was 7 Million	Yes Urban strategic plan has been developed	To prepare Integrated strategic urban development plan, provide urban infrastructure and urban services
Moyale		37,387	No	County Council	Town as per UACA, has a town Administrator	No town committee	Has town Administrator	No	Yes three technical staff Environment Public Health Support Staff	Yes, but part of the vote of the county department responsible for urban development. Authority to incur expenses vested with Town Administrator. Budget for FY 2016/17 was 7 Million	No Plan	No town committee
Laisamis		2,643	No	Managed under Marsabit County Council	Town as per UACA does not have a town Administrator	No town committee	No town Administrator	No	No designated staff Supported by county government technical staff	No budgeted under the county department responsible for urban development	No Plan	No town committee
Loiyangalani		5,117	No	Managed under Marsabit County Council	Town as per UACA does not have a town Administrator	No town committee	No town Administrator	No	No designated staff Supported by county	No budgeted under the county department responsible for urban development	No Plan	No town committee

									government technical staff			
Sololo		5,104	No	Managed under Moyale County Council	Town as per UACA does not have a town Administrator	No town committee	No town Administrator	No	No designated staff Supported by county government technical staff	No budgeted under the county department responsible for urban development	No Plan	No town committee

URBAN AREA INSTITUTIONAL DEVELOPMENT MATRIX: PROPOSALS (FOR A 5-YEAR HORIZON)

Name(s) of urban area	General		Specific							
	Current institutional arrangements	Planned institutional arrangements	Board or Committee Y/N Timelines	Town or Municipal or city manager or administrator Y/N Timelines	Office Y/N Timelines	Staffing of municipality or town administration Numbers Timelines	Budget and finance Budget status? Timelines	Urban planning Timelines	Infrastructure and service delivery responsibilities Timelines	Demarcation of urban area? Y/N
Official and other names of the urban area	None Chartered city or municipality? Town? Does the urban area have a town administration?	Y/N Y = urban area to be granted city or municipal status or to be classified as town N = no change in existing status of urban area	Y/N or N/A Y = either board or committee to be established Deadline N = no board or committee to be established N/A = no changes proposed in current arrangements	Y/N or N/A Y = either manager or administrator to be appointed Deadline N = no manager or administrator to be appointed N/A = no changes proposed in current	Y/N or N/A Y = office to be set up Deadline N = no office to be set up N/A = no changes proposed in current arrangements	Y/N or N/A Y = staff to be appointed N = no staff to be appointed N/A = no changes proposed in current arrangements What staffing arrangements and numbers? Deadline	Y/N or N/A Y = urban area to have separate budget - Separate vote in county budget? - Sub-component of existing vote in county budget? Deadline	Y/N or N/A Y = urban area to have its own plans - IDeP? - Spatial plan? Deadline N = urban area will not have its own plans N/A = no changes	Y/N or N/A Y = urban area to be assigned specific infrastructure and service delivery functions - which functions to be assigned? Deadline N = urban area will not	Y/N Y = demarcation of urban area N = no planned demarcation of urban area

				arrange-ments			N = urban area will not have separate budget N/A = no changes proposed in budgeting arrangements	proposed in planning arrange-ments	be assigned specific infrastructure and service delivery functions N/A = no changes	
Marsabit	Special Municipality but not yet chartered. Has a town administrator	Special Municipality, to be granted Municipal charter.	Municipal Board to be appointed in FY 2016/2017	Has a municipal Manager in place	Has an office	Currently there are eight staff Public Health Environment Development control officers Accountant Support staff More to be added on a need bass	Municipality to have a budget vote in the county budget	There is an Urban IDeP but the board that will be established will review the IDeP and prepare an annual strategic Plan	Municipality to be assigned specific infrastructure and service delivery functions as provided in UACA including roads, markets, street lighting, solid waste management infrastructure Liquid waste management Infrastructure and markets among others	Boundaries of the Municipality to be reviewed upon conclusion and approval of the spatial plan
Moyale	Town as per UACA, has a town Administrator	Not yet classified as town but to be classified as a town	Town Committee to be established in the next three years	Has a town administrator	Has an office	Currently there are three technical staff Environment Public Health Support Staff. More Staff to be deployed or recruited for the committee on a need basis	Budget to the town to be managed under the town department responsible for urban development	No Urban IDeP Committee to prepared an IDeP upon appointment and annual strategic plan	Town to be assigned specific infrastructure and service delivery functions as provided in UACA including roads, markets, street lighting, solid waste management infrastructure Liquid waste management Infrastructure	Boundaries of the town to be reviewed upon conclusion and approval of the spatial plan

									and markets among others	
Laisamis	Town as per UACA does not have a town Administrator	Not yet classified as town but to be classified as a town	Town Committee to be established in the next three years	Town Administrator to be appointed in the next three years	Office to be set up in the next three years	Currently being served by staff under the county government. Staff to be deployed or recruited for the committee	Budget to the town to be managed under the town department responsible for urban development	No Urban IDeP Committee to prepared an IDeP upon appointment and annual strategic plan	Town to be assigned specific infrastructure and service delivery functions as provided in UACA including roads, markets, street lighting, solid waste management infrastructure Liquid waste management Infrastructure and markets among others	Boundaries of the town to be determined upon conclusion and approval of the spatial plan
Loiyangalani	Town as per UACA does not have a town Administrator	Not yet classified as town but to be classified as a town	Town Committee to be established in the next three years	Town Administrator to be appointed in the next three years	Office to be set up in the next three years	Currently being served by staff under the county government. Staff to be deployed or recruited for the committee	Budget to the town to be managed under the town department responsible for urban development	No Urban IDeP Committee to prepared an IDeP upon appointment and annual strategic plan	Town to be assigned specific infrastructure and service delivery functions as provided in UACA including roads, markets, street lighting, solid waste management infrastructure Liquid waste management Infrastructure and markets among others	Boundaries of the town to be determined upon conclusion and approval of the spatial plan
Sololo	Town as per UACA does not have a town	Not yet classified as town but to be classified as a	Town Committee to be established in the next	Town Administrator to be appointed in	Office to be set up in the next three years	Currently being served by staff under the county	Budget to the town to be managed under the town	No Urban IDeP Committee to prepared an	Town to be assigned specific infrastructure	Boundaries of the town to be determined upon

	Administrator	town	three years	the next three years		government. Staff to be deployed or recruited for the committee	department responsible for urban development	IDeP upon appointment and annual strategic plan	and service delivery functions as provided in UACA including roads, markets, street lighting, solid waste management infrastructure Liquid waste management Infrastructure and markets among others	conclusion and approval of the spatial plan
--	---------------	------	-------------	----------------------	--	---	--	---	---	---

COUNTY URBAN AREA INSTITUTIONAL DEVELOPMENT – ANNUAL ACTION PLAN & BUDGET FY: 2016/2017

CUIDP Section	Activity	Timeframe (Jan-June 2018)						Implementation modality	Cost elements	Proposed budget (Kshs)
		J	F	M	A	M	J			
Developing institutions for urban management	- Hold consultations with residents in Marsabit about the grant of municipal charter		X	X				In house capacity Consultancy	Stakeholders meetings, Advertisements Consultancy fees	2,000,000
	- Draw up municipal charter for Marsabit Municipality and present to the County Executive Committee for adoption			X				Consultancy	Consultancy fees	2,000,000
	- Present the charter approved by the County Executive Committee to County Assembly for Approval			X				In house county government staff	Stationery	N/A
	- Grant of Municipal charter for Marsabit Municipality by the Governor				X			In house county government staff	No cost	N/A

- Select and appoint municipal board members by the Governor			X				County Public Service Board, Excellency Governor ,	Advertisements, Interview costs Allowances for the board members	2,000,000	
- Select and appoint municipal manager for Marsabit municipality			X				County Public Service Board, Excellency Governor, Salary for the Municipal Manager	Advertisements, Interview costs, Salary	2,000,000	
- Official launch of the Municipality				X						
- Orientation for municipal board and municipal manager including benchmarking				X			Training	Training fee, Perdiem	4,000,000	
- Equipping the municipal office			X				Procurement	Refurbishing the office, furniture etc.	2,000,000	
- Initiate preparation of IDeP for Marsabit Municipality					X	X	Outsourcing	Consultancy fees	11,000,000	
Total annual budget									25,000,000	
Resources									County contribution	5,000,000
									Other budget contributions (including UIG)	20,000,000
									Total resources	25,000,000